



**RAJASTHAN AUTHORITY FOR ADVANCE RULING
GOODS AND SERVICES TAX**

**ROOM NO. 208, KAR BHAWAN, AMBEDKAR CIRCLE,
BHAWANI SINGH ROAD, C-SCHEME
JAIPUR – 302005 (RAJASTHAN)**



ADVANCE RULING NO. RAJ/AAR/2026-27/03

Mahipal Singh Additional Commissioner	: Member (Central Tax)
Dr. Akhedan Charan Additional Commissioner	: Member (State Tax)
Name and address of the applicant	M/s SURENDRA BUCHA, WARD N 29, JORAWAREPURA, NOKHA, Bikaner, Rajasthan-334001
GSTIN of the applicant	08AJSPB1941L1ZY
Clause(s) of Section 97(2) of CGST/SGST Act, 2017, under which the question(s) raised	(a)classification of goods and/or services or both (e) Determination of the liability to pay tax on any goods or services or both
Date of Personal Hearing	: 13.07.2026
Present for the applicant	: Mr. Ujjaval Sharma (C.A.)
Date of Ruling	: 27.07.2026

1. केंद्रीय वस्तु एवं सेवा कर अधिनियम, 2017 तथा राजस्थान वस्तु एवं सेवा कर अधिनियम, 2017 (जिन्हें आगे क्रमशः 'सीजीएसटी अधिनियम' एवं 'आरजीएसटी अधिनियम' कहा गया है) की धारा 102 के अनुसार, इस अग्रिम निर्णय में अभिलेख पर प्रत्यक्ष रूप से विद्यमान किसी त्रुटि के सुधार हेतु प्राधिकरण द्वारा संशोधन किया जा सकता है, यदि ऐसी त्रुटि आदेश की तिथि से छह माह की अवधि के भीतर स्वयं प्राधिकरण के संज्ञान में आए अथवा आवेदक, संबंधित अधिकारी अथवा क्षेत्राधिकार अधिकारी द्वारा उसके संज्ञान में लाई जाए। तथापि ऐसा कोई संशोधन, जिससे कर देयता में वृद्धि हो अथवा अनुमन्य इनपुट टैक्स क्रेडिट में कमी हो, आवेदक/अपीलकर्ता को सुनवाई का अवसर प्रदान किए बिना नहीं किया जाएगा।

1. In terms of Section 102 of the Central Goods and Services Tax Act, 2017 and the Rajasthan Goods and Services Tax Act, 2017 (hereinafter referred to as the CGST Act and the RGST Act respectively), this Advance Ruling may be amended by the Authority for Advance Ruling so as to rectify any error apparent on the face of the record, if such error is noticed by the Authority on its own motion or is brought to its notice by the applicant or the concerned officer or the jurisdictional officer within a period of six months from the date of the order. Provided that no rectification which has the effect of enhancing the tax liability or reducing the amount of admissible input tax credit shall be made unless the applicant or the appellant has been given an opportunity of being heard.

2. सीजीएसटी अधिनियम, 2017 एवं आरजीएसटी अधिनियम, 2017 की धारा 103(1) के अनुसार, अध्याय XVII के अंतर्गत दिया गया यह अग्रिम निर्णय केवल निम्नलिखित पर बाध्यकारी होगा: (क) उस आवेदक पर जिसने अधिनियम की धारा 97(2) में उल्लिखित विषय के संबंध में अग्रिम

निर्णय प्राप्त किया है; तथा (ख) उक्त आवेदक के संबंध में संबंधित अधिकारी अथवा क्षेत्राधिकार अधिकारी पर।

2. Under Section 103(1) of the CGST Act, 2017 and the RGST Act, 2017, this Advance Ruling pronounced under Chapter XVII of the Acts shall be binding only: (a) on the applicant who had sought it in respect of any matter referred to in Section 97(2) of the Acts; and (b) on the concerned officer or the jurisdictional officer in respect of the applicant.

3. सीजीएसटी अधिनियम, 2017 एवं आरजीएसटी अधिनियम, 2017 की धारा 103(2) के अनुसार, यह अग्रिम निर्णय तब तक बाध्यकारी रहेगा जब तक कि उस निर्णय के आधारभूत विधिक प्रावधान, तथ्य अथवा परिस्थितियों में कोई परिवर्तन न हो जाए।

3. In terms of Section 103(2) of the CGST Act, 2017 and the RGST Act, 2017, this Advance Ruling shall be binding unless the law, facts or circumstances supporting the original ruling have changed.

4. सीजीएसटी अधिनियम, 2017 एवं आरजीएसटी अधिनियम, 2017 की धारा 104(1) के अनुसार, यदि प्राधिकरण यह पाता है कि आवेदक ने धोखाधड़ी, महत्वपूर्ण तथ्यों के दमन अथवा तथ्यों के मिथ्या प्रतिपादन द्वारा यह अग्रिम निर्णय प्राप्त किया है, तो वह आदेश द्वारा ऐसे निर्णय को प्रारंभ से ही शून्य (Void ab initio) घोषित कर सकता है और ऐसी स्थिति में अधिनियमों तथा उनके अधीन बनाए गए नियमों के सभी प्रावधान आवेदक पर ऐसे लागू होंगे मानो यह अग्रिम निर्णय कभी दिया ही नहीं गया हो।

4. Under Section 104(1) of the CGST Act, 2017 and the RGST Act, 2017, where the Authority finds that the Advance Ruling has been obtained by the applicant by fraud or suppression of material facts or misrepresentation of facts, it may, by order, declare such ruling to be void ab initio and thereupon all the provisions of the Acts or the Rules made thereunder shall apply to the applicant as if such Advance Ruling had never been made.

5. इस अग्रिम निर्णय के विरुद्ध अपील, सीजीएसटी अधिनियम, 2017 एवं आरजीएसटी अधिनियम, 2017 की धारा 100 के अंतर्गत राजस्थान अपीलीय अग्रिम निर्णय प्राधिकरण (Appellate Authority for Advance Ruling, Rajasthan) के समक्ष प्रस्तुत की जाएगी। ऐसी अपील निर्णय की सूचना आवेदक, संबंधित अधिकारी अथवा क्षेत्राधिकार अधिकारी को प्राप्त होने की तिथि से तीस दिनों के भीतर प्रस्तुत की जानी होगी। यदि अपीलीय प्राधिकरण यह संतुष्ट हो कि अपीलकर्ता पर्याप्त कारणों से उक्त अवधि के भीतर अपील प्रस्तुत नहीं कर सका, तो वह अधिकतम अतिरिक्त तीस दिनों की अवधि तक विलंब को क्षम्य करते हुए अपील स्वीकार कर सकता है।

5. Any appeal against this Advance Ruling shall lie before the Appellate Authority for Advance Ruling, Rajasthan, in terms of Section 100 of the CGST Act, 2017 and the RGST Act, 2017. Such appeal shall be filed within **thirty days** from the date on which the ruling is communicated to the applicant, the concerned officer or the jurisdictional officer, as the case may be. The Appellate Authority may, if satisfied that the appellant was prevented by sufficient cause from presenting the appeal within the said period of thirty days, allow it to be presented within a further period not exceeding **thirty days**.

The issue raised by M/s SURENDRA BUCHA, WARD N 29, JORAWARPURA, NOKHA, Bikaner, Rajasthan-334001, (hereinafter referred to as "*the applicant*") is fit to pronounce advance ruling as they have deposited prescribed Fee under CGST Act and it falls under the ambit of the Section 97(2) given as under:

(a) classification of goods and/or services or both

(e) Determination of the liability to pay tax on any goods or services or both

A. SUBMISSION OF THE APPLICANT (in brief):-

Brief facts of the case:

The applicant is a proprietorship firm engaged in the trading business of Psyllium seeds, commonly known as Isabgol, to be purchased directly from farmers through official auctions conducted by the Agricultural Produce Market Committees (APMCs) within the State of Rajasthan. The applicant proposes to supply such Psyllium seeds (Isabgol), without undertaking any processing or subsequent value addition, to Isabgol processing units, and the said activities are proposed to be carried out in the ordinary course of business.

The applicant proposes to undertake the following structured activities in the ordinary course of business operations:

- Procurement of Psyllium seeds (Isabgol) directly from farmers through standard Agricultural Produce Market Committee (APMC) auctions.
- Storage of such seeds in designated godowns without performing any mechanical or chemical processing.
- Supply of the said Psyllium seeds (Isabgol), without any processing, to specialized Isabgol processing units engaged in the mechanical extraction of Psyllium (Isabgol) husk.
- The commodity proposed to be traded is raw Psyllium seeds (Isabgol) that will be procured from the farmers by APMC after the completion of threshing (which represents the operation of separating the grains from the plants performed by the farmers, at their farms without any subsequent alteration in form, character, or chemical composition).
- At no stage, either prior to the purchase from farmers or prior to subsequent sale, do the Psyllium seeds (Isabgol) undergo any processing or treatment. There is no other industrial activity which alters the form, character, or essential nature of the seeds. The seeds remain in the exact same condition from the point of harvest to the purchase by the trader from farmers, and up to the final point of supply to the processing units. There is no intervention or value addition after harvesting.
- In established trade and agricultural practice, Psyllium seeds (Isabgol) are simply known as "Isabgol seeds" and there is no such recognized commercial or agricultural distinction between fresh, dried, or frozen Psyllium seeds; the terms "fresh", "dried", or "frozen" for Psyllium seeds arise only from GST circulars and FAQs and not from actual agricultural or market practice. Hence, the distinction between "Fresh or Chilled" and "Dried or Frozen" might be required for other

such agricultural seeds, but in the case of Psyllium seeds, they are always "fresh" and are never traded in a "Dried or Frozen" condition.

B. INTERPRETATION AND UNDERSTANDING OF APPLICANT ON QUESTION RAISED (IN BRIEF)

- (i) Psyllium seeds (Isabgol) are classifiable under Chapter 12 of the Customs Tariff, which covers oil seeds, miscellaneous grains, seeds and fruits; industrial or medicinal plants. Specifically, Psyllium seeds (Isabgol) are covered under statutory tariff item 12119013.
- (ii) Chapter 12 expressly covers seeds and other agricultural produce, and Psyllium seeds, being seeds obtained directly from cultivation and supplied without processing, squarely fall under the ambit of this Chapter.
- (iii) The following specific statutory entries are relevant for the adjudication of the present application:

As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 87 (covering HSN 1211) which reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled', fully exempts the product from the levy of Goods and Services Tax.

NOTIFICATION NO. 10/2025 - CENTRAL TAX (RATE) [G.S.R. 660(E)/F.NO. CBIC-190341/188/2025-TRU]

SECTION 11 OF THE CENTRAL GOODS AND SERVICES TAX ACT, 2017 - POWER TO GRANT EXEMPTION FROM TAX - LIST OF CGST EXEMPT GOODS (NIL RATED GOODS) - SUPERSESSION OF NOTIFICATION NO. 2/2017-CENTRAL TAX (RATE), DATED 28-6-2017 NOTIFICATION NO. 10/2025 - CENTRAL TAX (RATE) [G.S.R. 660(E)/F.NO. CBIC-190341/188/2025-TRU], DATED 17-9-2025

In exercise of the powers conferred by sub-section (1) of section 11 of the Central Goods and Services Tax Act, 2017 (12 of 2017), and in supersession of the notification of the Government of India in the Ministry of Finance (Department of Revenue), No. 2/2017-Central Tax (Rate), dated the 28th June, 2017 published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), vide number G.S.R. 674(E), dated the 28th June, 2017, except as respects things done or omitted to be done before such supersession, the Central Government, being satisfied that it is necessary in the public interest so to do, on the recommendations of the Council, hereby exempts intra-State supplies of goods, the description of which is specified in column (3) of the Schedule appended to this notification, falling under the tariff item, sub-heading, heading or Chapter, as the case may be, as specified in the corresponding entry in column (2) of the said Schedule, from the whole of the central tax leviable thereon under section 9 of the Central Goods and Services Tax Act, 2017 (12 of 2017).

S. No.	Chapter Heading Subheading Tariff item	Description of goods
(1)	(2)	(3)
77.	12	All goods of seed quality
87.	1211	Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled

- (iv) As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 77 (covering HSN 12) which reads as 'All goods of seed quality', exempts the product from the levy of Goods and Services Tax.
- (v) As per Notification No. 09/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 71 (covering HSN 1211) which reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered', prescribes a GST rate of 5%.
- (vi) The aforementioned Notification covers a comprehensive list of products/items which are exempt from GST. Wherein two entries i.e. Entry No. 77 which reads as "All goods of seed quality" covering Chapter 12 and the other is Entry No. 87 covering heading 1211 and reads as "Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled".
- (vii) The product 'Psyllium seeds' is part of plant (seed) and is used in pharmacy for the production of 'Isabgol'. Moreover, the said seeds are also 'fresh' we understand that Entry No. 77 is a general entry covering all goods of seed quality of Chapter 12 whereas Entry No. 87 is a specific entry covering products of heading 1211 only and aptly covers 'Psyllium seeds'.
- (viii) The Psyllium seeds (Isabgol) are agricultural produce obtained from the plant *Plantago ovata*, and the seeds are cultivated by farmers as a seasonal agricultural crop and are harvested in seed form after reaching maturity.
- (ix) As per the official FAQ F.No. 332/2/2017-TRU issued in December, 2017, the CBIC clarified that Isabgol seeds are classifiable under heading 1211; that fresh Isabgol seeds attract NIL rate of GST, whereas dried Isabgol seeds attract 5% GST, and that Isabgol husk falls under heading 1211 attracting a GST rate of 5%.

What is the HS code and the GST rate for Isabgol seeds?

1. Isabgol seeds fall under heading 1211.
2. Fresh Isabgol seeds attract Nil GST.

3. Dried or frozen Isabgol seeds attract 5% GST.

What is the HS code and the GST rate for Isabgol husk?

1. Isabgol husk falls under 1211 and attracts 5% GST.

- (x) While the said FAQ draws a distinction between 'fresh' and 'dried or frozen' Isabgol seeds for GST purposes, it does not define the statutory scope or meaning of the expression 'fresh' in the context of Isabgol seeds. In established agricultural and commercial practice, there is no marketable product such as 'Dried Isabgol seeds' or 'Frozen Isabgol seeds' in wholesale or retail trade. Psyllium seeds (Isabgol) are traded as they are, after being harvested, in the same form (fresh form) without any further categorization. Hence, seeds supplied in their natural, unprocessed form must be treated legally as fresh.
- (xi) The Psyllium seeds (Isabgol) are agricultural produce obtained from the plant *Plantago ovata*, and the seeds are cultivated by farmers as a seasonal agricultural crop and are harvested in seed form after reaching maturity.
- (xii) The applicant proposes to purchase such Psyllium seeds (Isabgol) directly from farmers through APMC auctions without any processing, and further such seeds will be supplied directly to the processing units; the applicant will be engaged in mere trading activity and will not undertake any activity that alters the form, character, composition, or essential nature of the Psyllium seeds (Isabgol) at any stage.
- (xiii) Psyllium (*Plantago ovata*) is cultivated by farmers following standard agricultural procedures, and after the crop matures, farmers remove the whole plant from the field and the harvested plants are subjected to threshing, at agricultural farm itself whereby seeds are separated from the spikes, straw, and dust; threshing is an integral and unavoidable agricultural activity carried out to separate the seeds from the plant and does not amount to processing or manufacture as it is a natural part of the harvesting process; the output at this stage is raw Psyllium seeds (Isabgol), fully retaining their original botanical and physical characteristics.
- (xiv) After threshing, the psyllium seeds (Isabgol) are packed in gunny bags in the same condition as harvested and transported by farmers to APMC mandis for sale through public auction; at the time of sale in the APMC mandi, the psyllium seeds remain whole and intact, retain their natural moisture content, and are not subjected to drying, freezing, grading, roasting, polishing, crushing, or any chemical or mechanical treatment through machinery. Thus, at the primary sale stage, the Psyllium seeds (Isabgol) are unprocessed agricultural produce.
- (xv) The Psyllium seeds (isabgol) from farmers will be obtained strictly through the APMC auction mechanism and will be procured in the same condition in which they are brought by farmers, without any intervention or alteration and after

procurement, the applicant will store the psyllium seeds (isabgol) in dry and ventilated godowns to preserve their natural condition; that no artificial or intentional drying, no dehydration, no freezing and no processing of any kind will be undertaken at any stage by the applicant; that the psyllium seeds (isabgol) shall remain in the same natural form so harvested by the farmers, without any change or alteration, from the stage of procurement up to their supply to the processing unit; that processing of husk from the seeds will be carried out only by the processing units, where mechanical separation of the husk from the seed takes place resulting in Psyllium (isabgol) husk, which is a processed product; that the husk is a processed product, whereas the seeds remain agricultural raw material; that psyllium seeds (isabgol) shall be traded exclusively as agricultural produce and shall be supplied only as raw material to processing units for further processing; that the seeds in the form proposed to be supplied by the applicant, shall have no direct consumable or therapeutic use and shall be marketed or sold as a finished product.

(xvi) The psyllium seeds (Isabgol) shall remain in the same natural form so harvested by the farmers, without any change or alteration, from the stage of procurement up to their supply to the processing unit; the applicant supplies psyllium seeds (Isabgol) as raw material to Isabgol processing units; there is no proposal to undertake husk separation or any other processing activity; processing will be carried out only by the processing units, where mechanical separation of the husk from the seed takes place resulting in Psyllium (Isabgol) husk, which is a processed product; the husk is a processed product, whereas the seeds remain agricultural raw material; psyllium seeds (Isabgol) shall be traded exclusively as agricultural produce and shall be supplied only as raw material to processing units for further processing, namely Psyllium (Isabgol) husk; the seeds in the form proposed to be supplied by the applicant, shall have no direct consumable or therapeutic use and shall be marketed or sold as a raw material.

(xvii) Further the Agricultural Produce Market Committee Secretary (APMC) under Office of Krishi Upaj Mandi Samiti, Nokha Bikaner Road, Nokha (Bikaner), Rajasthan Telephone: Office – 01531-220034 Email: kumsnokha@gmail.com Attached as **Annexure-1** Clarification regarding GST applicability on Isabgol and whether it falls under the category of Fresh Isabgol.

1. Clarification

*With reference to the above subject, it is clarified that **Isabgol (Psyllium Husk)** is an agricultural produce and its cultivation and marketing process is purely agricultural in nature. The details are as follows:*

2. Agricultural Production

Isabgol is an agricultural crop cultivated by farmers in their fields using traditional agricultural practices. The cultivation process includes land preparation, sowing,

irrigation, fertilization and other necessary farming activities. The seeds of Isabgol are sown during the prescribed season.

3. Cultivation Process

During the cultivation period, farmers carry out irrigation, weeding, pest control and other agricultural operations. After the crop matures, it is harvested by the farmers. The harvested crop is not immediately marketable and requires collection and handling after harvesting.

4. Sale in Mandi

Like other agricultural commodities such as mustard, wheat, gram and other crops, farmers bring Isabgol to the agricultural market yard for sale. The produce is sold through open auction and competitive bidding in accordance with the prescribed rules.

5. Role of Processing Units and Traders

After sale in the mandi, processing units, traders and other buyers purchase the produce. The produce is then taken to warehouses or factories by such purchasers according to their business requirements.

6. Nature of Produce at the Time of Sale

Until the stage of sale, the farmer performs only agricultural operations relating to cultivation, harvesting, cleaning and marketing. No industrial processing or manufacturing activity is carried out by the farmer that changes the essential character of the produce. Therefore, the Isabgol seeds sold by the farmer continue to remain **Agricultural Produce**.

7. Cleaning and Moisture

When farmers bring Isabgol to the mandi for sale, it contains natural moisture. No modern equipment or machinery is used in the mandi for cleaning the produce. Since the produce reaches the market directly from the fields, no cleaning or sorting activity is undertaken.

	कार्यालय कृषि उपज मण्डी समिति नोखा बीकानेर रोड नोखा (बीकानेर) राजस्थान दूरध्वन - कार्यालय-01531-2260034 ईमेल- kumnsnoisha@gmail.com
प्रमाणिक:- मैसर्स सुरेन्द्रकुमार विनोदकुमार घाट नं 28 जोधपुरपुरा नोखा। विषय:- मण्डी प्रमाण में विपणन हेतु लाई जाने वाली ईसबगोल के सम्बन्ध में वस्तुस्थिति बताने। प्रमाण:- अगस्त चक्रक शुद्ध दिनांक 15.08.2026 के दिन में।	दिनांक:-

उपरोक्त विषयान्वित लेख है कि ईसबगोल (इसिबगोल बीज) की कृषि कटाई एवं निर्यात प्रक्रिया का प्रारम्भिक स्वरूप:-

1. मण्डी प्राप्ति में विपणन हेतु लाई जाने वाली ईसबगोल एक कृषि उपज है, जिसका उत्पादन किसान द्वारा अपने कृषि क्षेत्र में परंपरागत कृषि प्रक्रियाओं के माध्यम से किया जाता है। किसान सर्वप्रथम भूमि को तैयार करता है, जिसमें खेत की जुताई, समतलीकरण तथा आवश्यक कृषि क्रियाएं सम्मिलित होती हैं। इसके पश्चात निर्धारित मौसम में ईसबगोल की बीजों की बुवाई (Sowing) की जाती है।
2. फसल अवधि के दौरान किसान सिंचाई, निर्यात-पुर्वाई, खरपतवार नियंत्रण तथा अन्य आवश्यक कृषि कार्य करता है। लगभग तीन माह की अवधि पूर्ण होने पर जब फसल फलकर तैयार हो जाती है, तब उसकी कटाई की जाती है। ईसबगोल की फसल पकने के बाद किसानों को ही फसल को इकट्ठा करना पड़ता है। बाड़ी फसल की कटाई मशीनों से होती है, लेकिन ईसबगोल की फसल की कटाई मशीन से नहीं होती है।
3. किसान उत्पादकता एवं सम्बन्ध कृषि प्रतिष्ठाओं के माध्यम से ईसबगोल बीज की सफाई करता है, जिससे मिट्टी, धूल, शिकर एवं अन्य अशुद्धियां अलग हो सकें। यह प्रक्रिया केवल उपज पर विपणन योग्य बनने के उपरान्त से की जाती है तथा इससे उत्पाद की मूल स्वच्छता अवस्था प्रकृति में कोई परिवर्तन नहीं होता। कटाई होने के बाद फसल को एक जगह इकट्ठा किया जाता है। फिर घेसर के माध्यम से ईसबगोल की फसल(दाग) को निष्कासित किया जाता है।
4. उत्पादकता किसान उपलब्ध सक्कियों, जैसे बोरी, कट्टे अथवा अन्य सक्कियां पैकिंग सामग्री में ईसबगोल बीज को भरकर ट्रेक्टर-ट्रॉली अथवा अन्य परिवहन साधनों के माध्यम से कृषि उपज मंडी तक पहुंचता है। मंडी में किसान अपनी उपज को विपणन हेतु प्रस्तुत करता है, जहां निर्धारित नियमों के अनुसार खुली नीलामी (Auction) एवं प्रतिस्पर्धी बोली प्रक्रिया के माध्यम से व्यापार चरण होता है।
5. इस नीलामी में प्रसंस्करण संयंत्र (Processing Unit), व्यापारी तथा अन्य क्रेता भाग लेते हैं और सर्वोच्च बोलीदाता द्वारा उपज का खरीद किया जाता है। खरीद के पश्चात व्यापारी अथवा क्रेता की आवश्यकता अनुसार उपलब्ध कराए गए बाखाने या पैकिंग सामग्री में मात को भरकर सुपुई किया जाता है।
6. उक्त सुपुई प्रक्रिया में किसान द्वारा केवल कृषि उत्पादन, सक्क-सफाई, भंडारण, परिवहन एवं निर्यात संबंधी सामान्य गतिविधियां ही सम्पन्न की जाती हैं। किसान द्वारा किसी प्रकार का औद्योगिक प्रसंस्करण (Processing) निर्माण (Manufacturing) अथवा उत्पाद को मूल स्वरूप में परिवर्तन नहीं किया जाता। अब मंडी में विपणन हेतु प्रस्तुत ईसबगोल बीज अपने मूल कृषि उत्पाद (Agricultural Produce) के स्वरूप में ही जाता है।
7. जब किसान ईसबगोल को मंडी में लोकर नीलामी के लिए देन लगाते हैं, तो अक्सर जलमें कुछ प्राकृतिक नमी (Natural Moisture) होती है। मंडी में इसे सुखाने या साफ करने से किए किसी औद्योगिक उपकरण या मशीन का इस्तेमाल नहीं किया जाता है। खेत से मंडी तक लाने और नीलामी के चरण तक पहुंचने का दौरान इसकी कोई सफाई (Cleaning) या कटाई (Sorter) नहीं की जाती है।

(राम लाल जट)

सचिव

कृषि उपज मण्डी समिति

नोखा

RajKaj Ref No.: 22637268

Signed by: RAM
LAL JAT, Secretary
Date: 2026-06-15
11:38:47 +05:30

8. The entire dynamic process flow of the trade of psyllium seeds (Isabgol) is structurally defined as under:

- A. **Cultivation by farmers:** Psyllium is cultivated as a seasonal agricultural crop using standard farming practices i.e., seeds are sown, irrigated, and grown naturally in open fields, crops mature in the field, generally during the months of March-April depending on climactic conditions.
- B. **Harvesting by farmers:** After maturity, the entire plant is cut close to the ground using sickles or similar manual tools.
- C. **Threshing by farmers:** Harvested plants are fed into a thresher machine at the agricultural farm itself where seeds are separated from spikes, straw, and dust. Loose straw, chaff, and visible dust are separated during threshing and no grading, polishing, or chemical treatment is done

through any machinery, and seeds are successfully obtained. Thereafter, the seeds obtained from the threshing process are collected and packed in ordinary gunny bags. No chemical treatment, artificial preservation, dehydration, freezing, roasting, polishing, crushing, grading any machinery, or any other industrial process is carried out by the farmers. The seeds remain in their original agricultural condition exactly as they emerge from the harvesting and threshing process.

- D. **Packing by farmers:** Seeds obtained after threshing are directly collected and packed in jute bags or PP bags without any chemical or thermal treatment. As mentioned in above photos
 - E. **Transportation to mandi by farmers:** Packed bags are transported by tractors, carts, or trucks to the nearest APMC mandi for sale.
 - F. **Primary sale to APMC:** Psyllium seeds (Isabgol) are sold through auction in APMC mandis, and the mandi only facilitates regulated sale and does not involve any processing.
 - G. **Procurement by APMC agent:** Traders procure Psyllium Seeds directly from farmers through APMC auctions in the same condition as brought by the farmers.
 - H. **Storage at APMC:** Seeds are stored in dry and ventilated godowns to prevent moisture damage. Manual removal of visible foreign matter such as straw or dust, if required, is done and no mechanical clearing, grading, or polishing is undertaken.
 - I. **Supply by APMC agent to processing unit:** Seeds are supplied as received without drying, dehydration, freezing, grading, polishing, roasting, milling, crushing, or any chemical treatment. The applicant supplies Psyllium seeds without undertaking husk separation, and husk separation is done mechanically by the purchasing processing units.
- (xviii) At the very outset, the Applicant respectfully submits that the present matter does not involve any manufactured product, processed commodity, or value-added goods. The issue before this Hon'ble Authority relates to a simple agricultural commodity, namely Psyllium Seeds, commonly and popularly known throughout India as "Isabgol Seeds", which are purchased directly from farmers through Agricultural Produce Market Committee (APMC) auctions and thereafter supplied in the very same condition without any processing whatsoever.
- (xix) It is most respectfully submitted that after purchasing the Psyllium Seeds, the Applicant does not undertake any activity that may alter the nature of the commodity. The Applicant neither dries the seeds nor subjects them to dehydration. The Applicant neither freezes nor chemically treats the seeds. The Applicant does not roast, crush, polish, mill, grade, or process the seeds in any manner whatsoever.
- (xx) Consequently, the very same seeds that are purchased from the farmers are subsequently supplied to the processing units. There is no transformation of the commodity at any stage. The identity of the goods remains completely unchanged from the time of harvest until the time of supply.
- (xxi) The Applicant respectfully submits that in common agricultural practice, commercial parlance, and trade understanding, there is no separate

- marketable commodity known as "dried Isabgol Seeds". Farmers, traders, commission agents, processors, and purchasers universally identify the commodity simply as "Isabgol Seeds". The commodity is bought, sold, stored, and traded in the same natural form in which it is harvested from the fields.
- (xxii) It is a settled principle of classification that where a term is not specifically defined under the statute, its meaning must be understood in accordance with common trade parlance and commercial understanding. In ordinary commercial language, fresh agricultural produce refers to goods that continue to remain in the same condition as harvested and have not been subjected to any intentional drying, freezing, preservation, or processing activity.
- (xxiii) In the present case, the Applicant neither undertakes any artificial drying process nor carries out any activity intended to remove the natural moisture content of the seeds. Any natural reduction of moisture that may occur due to passage of time or ordinary storage conditions is an inherent characteristic of agricultural produce and cannot convert fresh agricultural goods into dried goods.
- (xxiv) The Customs Tariff specifically recognizes Psyllium Seeds under Tariff Item 1211 90 13. The tariff itself acknowledges that Psyllium Seeds are plants or parts of plants used primarily for pharmaceutical purposes. There is therefore no dispute regarding the classification of the commodity under Heading 1211.
- (xxv) The only question requiring determination is whether the Psyllium Seeds supplied by the Applicant are "fresh" or "dried". The answer becomes self-evident when the complete journey of the commodity is examined. The seeds are harvested by farmers, separated through threshing, packed in bags, sold through APMC auctions, stored in ordinary godowns, and supplied in the same form. At no stage does any process take place that changes their identity or character.
- (xxvi) Therefore, applying both commercial understanding and legal principles, the Psyllium Seeds supplied by the Applicant unquestionably retain their character as fresh agricultural produce. Since the goods remain fresh, natural, raw, and unprocessed, they squarely fall within the exemption available to "Plants and parts of plants (including seeds and fruits), of a kind used primarily in pharmacy, fresh or chilled" falling under Heading 1211.
- (xxvii) It is respectfully submitted that the legislative intent behind granting exemption to fresh agricultural produce is to ensure that primary agricultural commodities remain outside the burden of indirect taxation until a stage where value addition or processing takes place. The Applicant merely acts as a link between the cultivator and the processing industry and does not undertake any activity resulting in value addition.
- (xxviii) In these circumstances, the supply of Psyllium Seeds by the Applicant remains a supply of fresh, natural, and unprocessed agricultural produce classifiable under Heading 1211 and eligible for exemption under the relevant notification. Any attempt to treat such goods as dried goods would be contrary to the factual position, commercial reality, and the scheme of classification envisaged under the GST law.

(xxix) Further, it is submitted that the issue involved in the present proceedings is squarely covered by Advance Ruling No. GUJ/GAAR/3/2026/21 dated 29.05.2026 passed by the Gujarat Authority for Advance Ruling in the case of M/s. Jignesh kumar Narayandas Patel (Trade Name: Akshar Traders) (GSTIN: 24BEGPP6511L2ZB). The Hon'ble Authority, while dealing with an identical commodity and substantially similar facts, has held that the produce continues to retain its character as 'Agricultural Produce' where only such processes are undertaken as are ordinarily carried out by the cultivator to make it marketable. The said ruling, though not binding, has significant persuasive value and supports the contention of the Noticee. The relevant portion of the the ruling is as under -

Hold that Question 1: Whether Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies as "fresh" Isabgol seeds and are exempted under Entry 87 (HSN 1211) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or "chilled"?

Answer 1: Yes. Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies legally as "fresh" Isabgol seeds and are fully exempted from GST under Entry 87 (HSN 1211) of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025.

Question 2: Alternatively, whether Psyllium Seeds (Isabgol) as discussed above qualifies as "goods of seed quality" and are exempt from GST under Entry 77 (HSN 12) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025?

Answer 2: No, in view of the definitive affirmative answer accorded to Question 1, the specific exemption under Entry 87 takes precedence over the alternative general entry.

(xxx) The Applicant therefore humbly understand that Psyllium Seeds (Isabgol) procured from farmers through APMC auctions and supplied without drying, freezing, crushing, or any other processing continue to retain their character as fresh Psyllium Seeds and are accordingly entitled to exemption from Goods and Services Tax under the applicable exemption notification.

C. QUESTIONS ON WHICH THE ADVANCE RULING IS SOUGHT:

Q1) Whether Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies as "fresh" Isabgol seeds and are exempted under Entry 87 (HSN 1211) of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used

primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled"?

Q2) Alternatively, whether Psyllium Seeds (Isabgol) as discussed above qualifies as "goods of seed quality" and are exempt from GST under Entry 77 (HSN 12) of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025?

D. COMMENTS OF THE JURISDICTIONAL OFFICER: -

Comments received from the Office of Deputy Commissioner, State Tax, Circle-D, ZONE- BIKANER, Room No. 207, Kar Bhawan, Tulsi Circle, BIKANER- 334001, Rajasthan vide letter Sr.No. 21, dated 03.07.2026 are as under:

- The applicant is a proprietorship firm proposed to be engaged in trading business of Psyllium seeds, commonly known as Isabgol, to be purchased from farmers through auctions conducted by Agricultural Produce Market Committees (APMCs) in the State of Rajasthan. The applicant proposes to supply such Psyllium seeds (Isabgol), without undertaking any processing or value addition, to Isabgol processing units and the said activities are proposed to be carried out in the ordinary course of business. The applicant is duly registered under the Goods and Services Tax Law bearing GSTIN 08AJSPB1941L1ZY with effect from 01.07.2017.
- Psyllium seeds (Isabgol) are classifiable under Chapter 12 of the Customs Tariff, which covers oil seeds, miscellaneous grains, seeds and fruits; industrial or medicinal plants. Specifically, Psyllium seeds (Isabgol) are covered under tariff item 12119013.
- Chapter 12 expressly covers seeds and other agricultural produce and Psyllium seeds being seeds obtained directly from cultivation and supplied without processing, squarely fall under this Chapter.
- The following entries are relevant for the present application.
 1. As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 87 (covering HSN 1211) which reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, **fresh or chilled**, exempts the product from GST.
 2. As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 77 (covering HSN 12) reads as 'All goods of seed quality' exempts the product from GST.
 3. As per Notification No. 09/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 71 (covering HSN 1211) reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, **frozen or dried**, whether or not cut, crushed or powdered." GST rate here is 5%.
- As per FAQ F.No.332/2/2017-TRU dated December, 2017, CBIC clarified that Isabgol seeds are classifiable under heading 1211, that fresh Isabgol seeds attract NIL rate of GST whereas dried Isabgol seeds attract 5% GST & that Isabgol husk falls under heading 1211 attracting GST rate of 5%.
- While FAQ draws distinction between 'fresh' and 'dried or frozen' Isabgol seeds for GST purposes, it does not define the scope or meaning of the expression 'fresh' in the context of Isabgol seeds; that in established agricultural and commercial practice, there is no marketable product such as 'Dried Isabgol seeds' or 'Frozen Isabgol seeds' in wholesale

or retail trade. Psyllium seeds (Isabgol) are traded as it is, after being harvested, in the same form (fresh form) without any further categorisation. Hence, seeds supplied in natural, unprocessed form must be treated as fresh.

- The Psyllium seeds (Isabgol) are agricultural produce obtained from the plant *Plantago ovata* and the seeds are cultivated by farmers as a seasonal agricultural crop and are harvested in seed form after maturity.
- Psyllium (*Plantago ovata*) is cultivated by farmers following standard agricultural produce and after the crop matures, farmers remove the whole plant from the field and the harvested plants are subjected to threshing, whereby seeds are separated from the spikes, straw and dust; that threshing is an integral and unavoidable agricultural activity carried out to separate the seeds from the plant and does not amount to processing or manufacture as it is a part of harvesting process; that the output at this stage is raw Psyllium seeds (isabgol), retaining their original botanical and physical characteristics.
- After threshing, the psyllium seeds (isabgol) are packed in gunny bags in the same condition as harvested and transported by farmers to APMC mandis for sale through auction; that at the time of sale in APMC mandi, the psyllium seeds remain whole and intact, retain natural moisture content and are not subjected to drying, freezing, grading, roasting, polishing, crushing, or any chemical or mechanical treatment. Thus at the primary sale stage, the Psyllium seeds (isabgol) are unprocessed agricultural produce.
- The whole process flow of trade of psyllium seeds (isabgol) in brief, is as under:
 - 1. Cultivation by farmers:** Psyllium is cultivated as a seasonal agricultural crop using standard farming practices i.e. seeds are sown, irrigated and grown naturally in open fields, crops mature in the field, generally during the months of March-April depending on climactic conditions.
 - 2. Harvesting by farmers:** After maturity, the entire plant is cut close to the ground using sickles or similar manual tools.
 - 3. Threshing by farmers:** Harvested plants are fed into a thresher machine where seeds are separated from spikes, straw and dust. Loose straw, chaff and visible dust are separated during threshing and no grading, polishing or chemical treatment is done & seeds are obtained.
 - 4. Packing by farmers:** Seeds obtained after threshing are directly collected and packed in jute bags or PP bags without any treatment.
 - 5. Transportation to mandi by farmers:** Packed bags are transported by tractors, carts or trucks to the nearest APMC mandi for sale.
 - 6. Primary sale to APMC:** Psyllium seeds (isabgol) are sold through auction in APMC mandis and mandis only facilitates regulated sale and does not involve any processing.
 - 7. Procurement by APMC agent:** Traders procure Psyllium Seeds directly from farmers through APMC auctions in the same condition as brought by the farmers.

8. Storage at APMC: Seeds are stored in dry and ventilated godowns to prevent moisture damage. Manual removal of visible foreign matter such as straw or dust, if required is done and no mechanical clearing, grading, or polishing is undertaken.

9. Supply by APMC agent to processing unit: Seeds are supplied as received without drying, dehydration, freezing, grading, polishing, roasting, milling, crushing or any chemical treatment. The applicant supplies Psyllium seeds without undertaking husk separation & husk separation is done mechanically by the processing units.

- Psyllium seeds (Isabgol) are plants or parts of plants (including seeds) used primarily in pharmacy as the seeds constitute the source material for extraction of Psyllium husk which is a recognised pharmaceutical and nutraceutical ingredient. When supplied in fresh condition, they are exempted under Sr. No. 87 of Notfn. No. 10/2025-Central Tax (Rate) dated 17.09.2025.
- The term 'fresh' is not defined in GST law, however, fresh agricultural produce refers to goods supplied in the same state as harvested without undergoing any drying or freezing process. In present case, no artificial drying or freezing process is carried out. Natural low moisture content is an inherent characteristic of Psyllium seeds and cannot be equated with 'dried' goods.
- Process of drying is discussed in para 3.2. of Circular No. 169/19/2021-GST dated 06.10.2021 as under: "Fresh fruit and nuts would thus cover fruit and nuts which are meant to be supplied in the state as plucked. They continue to be fresh even if chilled. However, fruit and nuts do not qualify as fresh, once frozen (cooked or otherwise), or intentionally dried to dehydrate including through sun drying, evaporation or freezing, for supply as dried fruits or nuts."
- Psyllium seeds are procured directly from farmers through APMC auction and supplied in fresh condition, without undergoing any process such as drying, freezing, crushing, grading, polishing or chemical treatment; that these seeds supplied in the same state as harvested and retain their original character, identity and essential attributes as agriculture produce; that psyllium seeds (isabgol) are plants or parts of plants used primarily in pharmacy as they constitute the source material for extraction of psyllium husk, which is a recognised pharmaceutical and nutraceutical ingredient and when supplied in fresh and unprocessed condition, the said goods are exempt from GST as per Sr.No. 87 of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025.
- Since the applicant is of the opinion that the product supplied by him falls under heading 1211 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975), a reference will be required to be made to the Chapter Notes of Chapter 12, headings 1211 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975) as well as the HSN notes to heading 1211. The same are reproduced hereunder:
- **Chapter Notes to Chapter 12 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975):**
- **CHAPTER 12 Oil seeds and oleaginous fruits, miscellaneous grains, seeds and fruit; industrial or medicinal plants; straw and fodder**
- 1. Heading 1207 applies, inter alia, to palm nuts and kernels, cotton seeds, castor oil seeds, sesamum seeds, mustard seeds, safflower seeds, poppy seeds and shea nuts (karite nuts). It does not apply to products of heading 0801 or 0802 or to olives (Chapter 7 or Chapter 20).

- 2. Heading 1208 applies not only to non-defatted flours and meals but also to flours and meals which have been partially defatted or defatted and wholly or partially defatted with their original oils. It does not, however, apply to residues of headings 2304 to 2306.
- 3. For the purposes of heading 1209, beet seeds, grass and other herbage seeds, seeds of ornamental plants, vegetable seeds, seeds of forest trees, seeds of fruit trees, seeds of vetches (other than those of the species *Vicia faba*) or of lupines are to be regarded as "seeds of a kind used for sowing". Heading 1209 does not, however, apply to the following even if for sowing:
 - (a) leguminous vegetables or sweet corn (Chapter 7);
 - (b) spices or other products of Chapter 9;
 - (c) cereals (Chapter 10); or
 - (d) products of headings 1201 to 1207 or 1211.
- 4. Heading 1211 applies, inter alia, to the following plants or parts thereof: basil, borage, ginseng, hyssop, liquorice, all species of mint, rosemary, rue, sage and wormwood. Heading 1211 does not, however, apply to:
 - (a) medicaments of Chapter 30;
 - (b) perfumery, cosmetic or toilet preparations of Chapter 33; or
 - (c) insecticides, fungicides, herbicides, disinfectants or similar products of heading 3808.
- 5. For the purposes of heading 1212, the term "seeds and other algae" does not include :
 - (a) dead single-cell micro-organisms of heading 2102;
 - (b) cultures of micro-organisms of heading 3002; or
 - (c) fertilizers of heading 3101 or 3105.
- **SUB-HEADING NOTE :** For the purposes of sub-heading 1205 10, the expression "low erucic acid rape or colza seeds" means rape or colza seeds yielding a fixed oil which has an erucic acid content of less than 2% by light and yielding a solid component which contains less than 30 micromoles of glucosinolates per gram.

• **Heading 1211 as per the First Schedule to the Customs Tariff Act, 1975 (51 of 1975)**

1211		PLANTS AND PARTS OF PLANTS (INCLUDING SEEDS AND FRUITS), OF A KIND USED PRIMARILY IN PERFUMERY, IN PHARMACY OR FOR INSECTICIDAL, FUNGICIDAL OR SIMILAR PURPOSE, FRESH OR DRIED, WHETHER OR NOT CUT, CRUSHED OR POWDERED
1211 90 13	- - - -	Psyllium seeds (<i>isobgul</i>)
1211 90 32	- - - -	Psyllium husk (<i>isobgul husk</i>)

• **HSN Notes to Heading 1211**

- **12.11 - Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purposes, fresh, chilled, frozen or dried, whether or not cut, crushed or powdered.**
- **100198930**
- 1211.20 - Ginseng roots
- 1211.30 -Coca leaf
- 1211.40 - Poppy straw
- 1211.50 -Ephedra
- 1211.90 - Other
- This heading covers vegetable products of a kind used primarily in perfumery, in pharmacy or medicine, or for insecticidal, fungicidal, parasiticidal or similar purposes. They may be in the form of whole plants, mosses or lichens, or of parts (such as wood, bark, roots, stems, leaves, flolrs, petals, fruits and seeds (other than oleaginous fruits and oil seeds classified in headings 12.01 to 12.07)), or in the form of waste resulting, in the main, from mechanical treatment. They remain in the heading whether fresh, chilled, frozen or dried, whole, cut, crushed, ground or powdered or (where appropriate) grated or hulled. Products of this heading impregnated with alcohol remain classified here.
- Plants and parts (including seeds and fruits) of trees, bushes, shrubs or other plants are classified here if of a kind used directly for the purposes specified above or if used for the production of extracts, alkaloids or essential oils suitable for those purposes. On the other hand, the heading excludes seeds and fruits of a kind used for the extraction of fixed oils; these fall in headings 12.01 to 12.07 even if the oils are to be used for the purposes mentioned in this heading.
- It should also be noted that vegetable products more specifically described in other headings of the nomenclature are excluded from this heading, even if they are suitable for use in perfumery, pharmacy, etc., e.g. : citrus fruit peel (heading 08.14); vanilla, cloves, aniseed, badian and other products of Chapter 9; hop cones (heading 12.10); chicory roots of heading 12.12; natural gums, resins, gum-resins and oleoresins (heading 13.01).
- Live chicory plants and roots and other live seedling plants, bulbs, rhizomes, etc., clearly intended for planting, and flolrs, foliage, etc., for ornamental purposes, fall in Chapter 6.
- It should be noted that woods of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purposes are classified in this heading only if in chips, in shavings or in crushed, ground or powdered fruits. In other forms, such wood is excluded (Chapter 44).
- Certain plants or parts of plants (including seeds or fruits) of this heading may be put up (e.g., in sachets) for making herbal infusions or herbal "teas". Such products

consisting of plants or parts of plants (including seeds or fruits) of a single species (e.g., peppermint "tea") remain classified in this heading.

- *However, the heading excludes such products consisting of plants or parts of plants (including seeds or fruits) of different species (whether or not incorporating plants or plant parts of other headings) or consisting of plants or parts of plants of a single or of different species mixed with other substances, such as one or more plant extracts (heading 21.06).*
- *It should also be noted that the following products fall in headings 30.03, 30.04, 33.03 to 33.07 or 38.08, as the case may be :*
- *(a) Products of this heading, unmixed, but put up in measured doses or in forms or packings for retail sale, whether for therapeutic or prophylactic purposes, or put up for retail sale as perfumery products or as insecticidal, fungicidal or similar products.*
- *(b) Products which have been mixed for use for the purposes described in (a) above.*
- *However, the classification of vegetable products in this heading, by virtue of their being used primarily in pharmacy, does not necessarily imply that they may be regarded as medicaments of heading 30.03 or 30.04 when they are mixed, or unmixed but put up in measured doses or in forms or packings for retail sale. While the term "medicaments" within the meaning of heading 30.03 or 30.04 refers only to products which have therapeutic or prophylactic uses, the broader term "pharmacy" has reference both to medicaments and to products having no therapeutic or prophylactic uses (e.g., tonic beverages, fortified foods, blood-grouping reagents).*
- *The heading also excludes the following products of a kind used either directly for flavouring beverages or for preparing extracts for the manufacture of beverages :*
- *(a) mixtures consisting of different species of plants or parts of plants of this heading (heading 21.06);*
- *(b) mixtures of plants or parts of plants of this heading with vegetable products falling in other Chapters (e.g., Chapters 7, 9, II) (Chapter 9 or heading 21.06).*
- *The following products are included in the heading :*
- ***Plantago psyllium : herbs and seeds.***
- *The botanical names in the list above (which is not exhaustive) are given to assist in the identification of the plants. Mention of the botanical name of a particular species does not necessarily indicate that other species of the same plant family are not classified in the heading.*
- *Certain products of this heading, which are regarded as narcotic drugs under international instruments, are indicated in the list which appears at the end of Chapter 29.*
- *after going through the Chapter Notes of Chapter 12, products/articles mentioned under tariff heading 1211 as III as the HSN Notes to heading 1211. I find that the product "Psyllium seeds" appears at sub-heading 1211 9013. The name against the sub-heading is mentioned as Psyllium seed (Isobgul). Further, the name Plantago psyllium : herbs and seeds also finds mention under the HSN notes of heading 1211.*

I therefore find that Psyllium seeds are correctly classifiable under Sub-heading 1211 9013 of the First Schedule to the Customs Tariff Act, 1975(51 of 1975).

- there are three entries relevant for the present application which are as under:
- 1. As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 87 (covering HSN 1211) which reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled, exempts the product from GST.
- 2. As per Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 77 (covering HSN 12) reads as 'All goods of seed quality' exempts the product from GST.
- 3. As per Notification No. 09/2025-Central Tax (Rate) dated 17.09.2025, Entry No. 71 (covering HSN 1211) reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered.' GST rate here is 5%.
- the entire process followed for obtaining Psyllium seeds starting with:
 - (i) cultivation by farmers followed by
 - (ii) harvesting of the plants,
 - (iii) threshing of the plants in a thresher through which psyllium seeds are obtained,
 - (iv) collecting and packing of seeds by farmers in PP bags,
 - (v) transport of seeds to APMC mandis through tractors, carts or trucks,
 - (vi) primary sale to APMC through auction in APMC mandis,
 - (vii) procurement of psyllium seeds by APMC agent from farmers through APMC auctions in the same condition as brought by farmers,
 - (viii) Storage of seeds in dry and ventilated godowns to prevent moisture damage where manual removal of visible foreign matter such as straw or dust, if required is done and no mechanical clearing, grading, or polishing is undertaken.
 - (ix) Supply of seeds as received without drying, dehydration, freezing, grading, polishing, roasting, milling, crushing or any chemical treatment to the processing units. Husk separation from psyllium seeds is done mechanically by the processing units.
- the Psyllium seeds (isabgol) from farmers obtained strictly through the APMC auction mechanism and procured in the same condition in which they are brought by farmers, without any intervention or alteration and after procurement, Psyllium seeds (isabgol) stored in dry and ventilated godowns to preserve their natural condition; that no artificial or intentional drying, no dehydration, no freezing and no processing of any kind undertaken at any stage; that the psyllium seeds (isabgol) remained in the same natural form so harvested by the farmers, without any change or alteration, from the stage of procurement up to their supply to the processing unit

- The applicant has also made a reference to FAQ F.No.332/2/2017-TRU dated December, 2017, wherein it is mentioned that Isabgol seeds are classifiable under heading 1211, fresh Isabgol seeds attract NIL rate of GST, dried Isabgol seeds attract 5% GST & Isabgol husk falls under heading 1211 attract GST rate of 5%. The applicant has also referred to Circular No. 163/19/2021-GST dated 06.10.2021 wherein clarification regarding GST rates and classification(goods) (based on the recommendation of the GST Council in its 45th meeting held on 17.09.2021 at Lucknow) has been provided. They have also referred to para 3.2 of the said Circular stating that the process of drying is discussed in para 3.2. of Circular No. 169/19/2021-GST dated 06.10.2021.

Since the rate of GST and the Notifications applicable to the Psyllium seeds supplied by the applicant is mainly based on whether the product is fresh OR chilled OR frozen OR dried, I find it prudent to refer to Circular No. 169/19/2021-GST dated 06.10.2021 wherein it has been discussed threadbare as to what a fresh product OR dried product OR frozen product means. I find that para-3 of the said Circular covers "applicability of GST on fresh and dried fruits and nuts. Para 3.2 and 3.3 of the said Circular reads as under:

"3.2 At present, fresh nuts (almond, walnut, hazelnut, pistachio etc) falling under heading 0801 and 0802 are exempt from GST, while dried nuts under these headings attract GST at the rate of 5%/ 12%. The general Explanatory Notes to chapter 08 mentions that this chapter covers fruit, nuts intended for human consumption. They may be fresh (including chilled), frozen (whether or not previously cooked by steaming or boiling in water or containing added coloring matter) or dried (including dehydrated, evaporated or freeze-dried). Thus, HS chapter differentiates between fresh, frozen and dried fruits and nuts. Fresh fruit and nuts would thus cover fruit and nuts which are meant to be supplied in the state as plucked. They continue to be fresh even if chilled. However, fruit and nuts do not qualify as fresh, once frozen (cooked or otherwise), or intentionally dried to dehydrate including through sun drying, evaporation or freezing, for supply as dried fruits or nuts. It may be noted that in terms of note 3 to Chapter 8, dried fruits, even if partially re-hydrated, or subject to preservation say by moderate heat treatment, retain the character of dried fruits or dried nuts.

3.3. Therefore, exemption from GST to fresh fruits and nuts covers only such products which are not frozen or dried in any manner as stated above or otherwise processed. Supply of dried fruits and nuts, falling under heading 0801 and 0802 attract GST at the rate of 5%/12% as specified in the respective rate Schedules.

I find that the above para refers to fresh nuts falling under headings 0801 and 0802 and explains that **fresh fruit and nuts** would cover fruit and nuts which are meant to be supplied in the state as plucked and would continue to be fresh even if chilled. It is further

mentioned therein that fruit and nuts do not qualify as fresh, once frozen (cooked or otherwise), or intentionally dried to dehydrate including through sun drying, evaporation or freezing, for supply as dried fruits or nuts. It is further mentioned therein that exemption from GST to fresh fruits and nuts covers only such products which are not frozen or dried in any manner as stated above or otherwise processed. Supply of dried fruits and nuts, falling under heading 0801 and 0802 attract GST at the rate of 5%/12% as specified in the respective rate Schedules. Since the rate of GST and the Notification in which the Psyllium seeds supplied by the applicant is mainly based on whether the product is fresh OR chilled OR frozen OR dried, I find that the aforementioned analogy would be applicable in toto in the present case.

From the submission of the applicant, I find that the Psyllium seeds (Isabgol) to be obtained by them from farmers through the APMC auction mechanism will be procured in the same condition in which they are brought by farmers, without any intervention or alteration and after procurement, will be stored in dry and ventilated godowns to preserve their natural condition and that no artificial or intentional drying, no dehydration, no freezing and no processing of any kind will be undertaken at any stage by the applicant i.e. the psyllium seeds (isabgol) shall remain in the same natural form so harvested by the farmers, without any change or alteration, from the stage of procurement up to their supply to the processing unit.

The applicant has also submitted that in established agricultural and commercial practice, there is no marketable product such as 'Dried Isabgol seeds' or 'Frozen Isabgol seeds' in wholesale or retail trade, that Psyllium seeds (Isabgol) are traded as it is, after being harvested, in the same form (fresh form) without any further categorisation. Hence, seeds supplied in natural, unprocessed form must be treated as fresh.

Since the product namely Psyllium seeds is an agricultural produce and the applicant is firmly of the view that their product is 'Fresh', it becomes pertinent to ascertain the meaning of 'fresh agricultural produce' in common parlance. In common parlance, 'fresh agricultural produce' refers to raw, unprocessed food items derived from farming, primarily including fresh fruits, vegetables, and root crops that have not been dried, frozen, or heavily processed. As per Oxford Learner's dictionary, 'fresh produce' refers to farm-grown food items that are recently picked or produced and have not been preserved, such as through freezing or canning. Thus, looking to the detailed submission given by the applicant, the meanings of 'fresh agricultural produce/fresh produce' as discussed above and by applying the analogy detailed in para 3.2 of Circular No. 169/19/2021-GST dated 06.10.2021(as explained in paras-16 & 17 above) to the present case, I find that the psyllium seeds to be obtained by the applicant through APMC auction mechanism (on which no artificial or intentional drying, no dehydration, no freezing and no processing of any kind is undertaken at any stage by the applicant) which is later on supplied to the processing units, can be considered as 'fresh'.

Now, since the applicant wants to know whether the Psyllium seeds are exempted or taxable, I will be required to refer to Notification No. 09/2025-Central Tax (Rate) dated 17.09.2025 as well as Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025 to ascertain the aspect of GST liability. Notification No. 09/2025- Central Tax (Rate) dated 17.09.2025 reads as under:

GOVERNMENT OF INDIA
MINISTRY OF FINANCE
(DEPARTMENT OF REVENUE)
Notification No 9/2025-Central Tax (Rate)
New Delhi, the 17th September, 2025

In exercise of the powers conferred by sub-section (1) of section 9 and sub-section (5) of section 15 of the Central Goods and Services Tax Act, 2017 (12 of 2017), and in supersession of the notification of the Government of India in the Ministry of Finance (Department of Revenue), No. 01/2017-Central Tax (Rate), dated the 28th June, 2017 published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), vide number G.S.R. 673(E), dated the 28th June, 2017, except as respects things done or omitted to be done before such supersession, the Central Government, on the recommendations of the Council, hereby notifies the rate of central tax of-

- (i) 2.5 per cent. in respect of goods specified in Schedule I;
- (ii) 9 per cent. in respect of goods specified in Schedule II;
- (iii) 20 per cent. in respect of goods specified in Schedule III;
- (iv) 1.5 per cent. in respect of goods specified in Schedule IV;
- (v) 0.125 per cent. in respect of goods specified in Schedule V;
- (vi) 0.75 per cent. in respect of goods specified in Schedule VI, and
- (vii) 14 per cent. in respect of goods specified in Schedule VII,

appended to this notification (hereinafter referred to as the said Schedules), that shall be levied on intra-State supplies of goods, the description of which is specified in the corresponding entry in column (3) of the said Schedules, falling under the tariff item, sub-heading, heading or Chapter, as the case may be, as specified in the corresponding entry in column (2) of the said Schedules.

Schedule I - 2.5%

S.No.	Chapter/Heading/Sub-heading/Tariff item	Description of goods
(1)	(2)	(3)
71	1211	Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered.

23. On going through the aforementioned Notification, I find that there is only one entry in the said Notification i.e. Entry No. 71 falling under Schedule-I of Notification No. 09/2025-Central Tax (Rate) covering heading 1211 which reads as "Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered," wherein GST rate is 5% (2.5% CGST + 2.5% SGST). However, although Psyllium seeds are parts of plants (seeds) of a kind used in pharmacy i.e. manufacture of isabgol, the same is not frozen OR dried, hence the same will not be covered under the ambit of Entry No. 71 of the Schedule-I of Notification No. 09/2025-Central Tax (Rate) dated 17.09.2025.

24. Next, I need to refer to Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025 which reads as under:

**GOVERNMENT OF INDIA
MINISTRY OF FINANCE
(DEPARTMENT OF REVENUE)**

Notification No. 10/2025-Central Tax (Rate)

New Delhi, the 17th September, 2025

G.S.R ...- (E). - In exercise of the powers conferred by sub-section (1) of section 11 of the Central Goods and Services Tax Act, 2017 (12 of 2017), and in supersession of the notification of the Government of India in the Ministry of Finance (Department of Revenue), No. 02/2017-Central Tax (Rate), dated the 28th June, 2017 published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), vide number G.S.R. 674(E), dated the 28th June, 2017, except as respects things done or omitted to be done before such supersession, the Central Government, being satisfied that it is necessary in the public interest so to do, on the recommendations of the Council, hereby exempts intra-State supplies of goods, the description of which is specified in column (3) of the Schedule appended to this notification, falling under the tariff item, sub-heading, heading or Chapter, as the case may be, as specified in the corresponding entry in column (2) of the said Schedule, from the whole of the central tax leviable thereon under section 9 of the Central Goods and Services Tax Act, 2017 (12 of 2017).

SCHEDULE

S.No.	Chapter/Heading/Sub-heading/ Tariff item	Description of goods
(1)	(2)	(3)
77	12	All goods of seed quality
87	1211	Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled

I find that the aforementioned Notification covers a comprehensive list of products/items which are exempt from GST. On going through the aforementioned Notification, I find that there are two entries i.e. Entry No. 77 which reads as "All goods of seed quality" covering Chapter 12 and the other is Entry No. 87 covering heading 1211 and reads as "Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled". As discussed earlier, the product 'Psyllium seeds' is part of plant (seed) and is used in pharmacy for the production of 'Isabgol'. Moreover, the said seeds are also 'fresh' as discussed in paras supra. Further, Entry No. 77 is a general entry covering all goods of seed quality of Chapter 12 whereas Entry No. 87 is a specific entry covering products of heading 1211 only and aptly covers 'Psyllium seeds'. Hence, I find that "Psyllium seeds" are aptly covered under Entry No. 87 of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025 and are liable to NIL GST. Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies as "fresh" Isabgol seeds and are exempted under Entry 87 (HSN 1211) of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or "chilled."

No proceeding is pending as mentioned in the first proviso of sub-section 2 section 98 of CGST/SGST Act, 2017.

E. PERSONAL HEARING:

In the matter, personal hearing was granted to the applicant on 13.07.2026. Mr. Ujjaval Sharma (C.A.) Authorized Representative appeared for personal hearing. He reiterated the submission already made by them.

F. DISCUSSIONS AND FINDINGS

1. At the outset, we would like to make it clear that the provisions of both the CGST Act and the SGST Act are the same except for certain provisions. Therefore, unless a mention is specifically made to such dissimilar provisions, a reference to the CGST Act would also mean a reference to the same provision under the SGST Act. Further to the earlier, henceforth for the purposes of this Advance Ruling, a reference to such a similar provision under the CGST Act / SGST Act would be mentioned as being under the "GST Act".

2. We have considered the submissions made by the applicant in their application for advance ruling as well as the submissions made both oral and written during the course of personal hearing. We have also considered the issue involved, the relevant

facts & the applicant's submission/views in respect of question on which the advance ruling is sought and the comments of the jurisdictional officer.

3. The applicant has submitted that they are engaged in the trading business of Psyllium seeds, commonly known as Isabgol, to be purchased directly from farmers through official auctions conducted by the Agricultural Produce Market Committees (APMCs) within the State of Rajasthan. The applicant proposes to supply such Psyllium seeds (Isabgol), without undertaking any processing or subsequent value addition, to Isabgol processing units, and the said activities are proposed to be carried out in the ordinary course of business.

4. The applicant has asked the following question before the Advance Ruling Authority:

(a) Whether Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies as "fresh" Isabgol seeds and are exempted under Entry 87 (HSN 1211) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, "fresh or chilled"?

(b) Alternatively, whether Psyllium Seeds (Isabgol) as discussed above qualifies as "goods of seed quality" and are exempt from GST under Entry 77 (HSN 12) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025?

5. Since the applicant is of the opinion that the product supplied by him falls under heading 1211 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975), a reference will be required to be made to the Chapter Notes of Chapter 12, headings 1211 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975) as well as the HSN notes to heading 1211. The same are reproduced hereunder:

Chapter Notes to Chapter 12 of the First Schedule to the Customs Tariff Act, 1975 (51 of 1975):

CHAPTER 12 Oil seeds and oleaginous fruits, miscellaneous grains, seeds and fruit; industrial or medicinal plants; straw and fodder

1. Heading 1207 applies, inter alia, to palm nuts and kernels, cotton seeds, castor oil seeds, sesamum seeds, mustard seeds, safflower seeds, poppy seeds and shea nuts (karite nuts). It does not apply to products of heading 0801 or 0802 or to olives (Chapter 7 or Chapter 20).

2. Heading 1208 applies not only to non-defatted flours and meals but also to flours and meals which have been partially defatted or defatted and wholly or partially refatted with their original oils. It does not, however, apply to residues of headings 2304 to 2306.

3. For the purposes of heading 1209, beet seeds, grass and other herbage seeds, seeds of ornamental flowers, vegetable seeds, seeds of forest trees, seeds of fruit trees, seeds of vetches (other than those of the species *Vicia faba*) or of lupines are to be regarded as 'seeds of a kind used for sowing'. Heading 1209 does not, however, apply to the following even if for sowing: (a) leguminous vegetables or sweet corn (Chapter 7); (b) spices or other products of Chapter 9; (c) cereals (Chapter 10); or (d) products of headings 1201 to 1207 or 1211.

4. Heading 1211 applies, inter alia, to the following plants or parts thereof: basil, borage, ginseng, hyssop, liquorice, all species of mint, rosemary, rue, sage and wormwood. Heading 1211 does not, however, apply to: (a) medicaments of Chapter 30; (b) perfumery, cosmetic or toilet preparations of Chapter 33; or (c) insecticides, fungicides, herbicides, disinfectants or similar products of heading 3808.

5. For the purposes of heading 1212, the term 'seaweeds and other algae' does not include: (a) dead single-cell micro-organisms of heading 2102; (b) cultures of micro-organisms of heading 3002; or (c) fertilizers of heading 3101 or 3105. SUB-HEADING NOTE: For the purposes of sub-heading 1205 10, the expression 'low erucic acid rape or colza seeds' means rape or colza seeds yielding a fixed oil which has an erucic acid content of less than 2% by weight and yielding a solid component which contains less than 30 micromoles of glucosinolates per gram.

Heading 1211 as per the First Schedule to the Customs Tariff Act, 1975 (51 of 1975)

1211 PLANTS AND PARTS OF PLANTS (INCLUDING SEEDS AND FRUITS), OF A KIND USED PRIMARILY IN PERFUMERY, IN PHARMACY OR FOR INSECTICIDAL, FUNGICIDAL OR SIMILAR PURPOSE, FRESH, CHILLED, FROZEN OR DRIED, WHETHER OR NOT CUT, CRUSHED OR POWDERED

1211 20 00	Ginseng roots
1211 30 00	Coca leaf
1211 40 00	Poppy straw
1211 50 00	Ephedra
1211 60 00	Bark of African cherry (<i>Prunus africana</i>)
1211 90	Other :
	--- Seeds, Kernel, Aril, Fruit, Pericarp, Fruit rind, Endosperm, Mesocarp, Endocarp :
1211 90 11	Ambrette seeds
1211 90 12	Nuxvomica, dried ripe seeds
1211 90 13	Psyllium seed (isobgul)

1211 90 14	Neem seed
1211 90 15	Jjoba seed
1211 90 16	Garcinia
1211 90 19	Other
	— Leaves, Leaf bud, Galls, flowers, Inflorescence, Spadix, Flower bud, Style and Stigma, Stamen and pods
1211 90 21	Belladonna leaves
1211 90 22	Senna leaves and pods
1211 90 23	Neem leaves
1211 90 24	Gymnema
1211 90 25	Cubeb
1211 90 26	Pyrethrum
1211 90 29	Other
	— Bark, husk and rind
1211 90 31	Cascara sagrada bark
1211 90 32	Psyllium husk (isobgul husk)
1211 90 33	Gamboge fruit rind
1211 90 34	Ashoka (Saraca asoca)
1211 90 35	Arjuna (Terminalia arjuna)
1211 90 39	Other
	--- Roots, Root stalk, Bulb, Corn, Tuber, Stolon and rhizome:
1211 90 41	Belladonna roots
1211 90 42	Galangal rhizomes and roots
1211 90 43	Ipecac dried rhizome and roots
1211 90 44	Serpentina roots (rowwalfia serpentina and other species of rowwalfias)
1211 90 45	Zedovary roots
1211 90 46	Kuth root
1211 90 47	Sarasaparilla roots

1211 90 48	Sweet flag rhizomes
1211 90 49	Other
	--- Whole Plant, Aerial Part, Stem, Shoot and Wood
1211 90 51	Sandalwood chips and dust
1211 90 52	Vinca rosea herbs
1211 90 53	Mint
1211 90 54	Agarwood
1211 90 55	Chirata
1211 90 56	Basil, hyssop, rosemary, sage and savory
1211 90 57	Ashwagandha (Withania somnifera)
1211 90 58	Giloy (Tinospora cordifolia)
1211 90 59	Other
1211 90 90	Other

HSN Notes to Heading 1211

12.11 - Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purposes, fresh, chilled, frozen or dried, whether or not cut, crushed or powdered.

1211.20 - Ginseng roots; 1211.30 - Coca leaf; 1211.40 - Poppy straw; 1211.50 - Ephedra; 1211.90 - Other

This heading covers vegetable products of a kind used primarily in perfumery, in pharmacy or medicine, or for insecticidal, fungicidal, parasitocidal or similar purposes. They may be in the form of whole plants, mosses or lichens, or of parts (such as wood, bark, roots, stems, leaves, flowers, petals, fruits and seeds (other than oleaginous fruits and oil seeds classified in headings 12.01 to 12.07), or in the form of waste resulting, in the main, from mechanical treatment. They remain in the heading whether fresh, chilled, frozen or dried, whole, cut, crushed, ground or powdered or (where appropriate) grated or hulled. Products of this heading impregnated with alcohol remain classified here.

Plants and parts (including seeds and fruits) of trees, bushes, shrubs or other plants are classified here if of a kind used directly for the purposes specified above or if used for the production of extracts, alkaloids or essential oils suitable for those purposes. On the other hand, the heading excludes seeds and fruits of a kind used for the extraction of fixed oils; these fall in headings 12.01 to 12.07 even if the oils are to be used for the purposes mentioned in this heading.

It should also be noted that vegetable products more specifically described in other headings of the nomenclature are excluded from this heading, even if they are suitable for use in perfumery, pharmacy, etc., e.g.: citrus fruit peel (heading 08.14); vanilla, cloves, aniseed, badian and other products of Chapter 9; hop cones (heading 12.10); chicory roots of heading 12.12; natural gums, resins, gum-resins and oleoresins (heading 13.01).

Live chicory plants and roots and other live seedling plants, bulbs, rhizomes, etc., clearly intended for planting, and flowers, foliage, etc., for ornamental purposes, fall in Chapter 6.

A representative (non-exhaustive) list of plants and parts covered by the heading includes, among others: Aconite (roots and leaves), Ambrette/musk (seeds), Angelica (roots and seeds), Belladonna (herbs, roots, berries, leaves and flowers), Cinchona (bark), Ephedra (Mahuang) (stems and branches), Ginseng (roots), Liquorice (roots), Mint (all species), and Plantago psyllium (herbs and seeds) — among many other listed botanicals. The botanical names given are illustrative only, for identification purposes, and mention of a particular species does not indicate that other species of the same plant family are excluded from the heading.

Certain products of this heading, which are regarded as narcotic drugs under international instruments, are indicated in the list which appears at the end of Chapter 29.

6. We have gone through the Chapter Notes of Chapter 12, products/articles mentioned under tariff heading 1211 as well as the HSN Notes to heading 1211. We find that the product "Psyllium seeds" appears at sub-heading 1211 9013. The name against the sub-heading is mentioned as Psyllium seed (Isobgul). Further, the name Plantago psyllium : herbs and seeds also finds mention under the HSN notes of heading 1211. We therefore, find that Psyllium seeds are correctly classifiable under Sub-heading 1211 9013 of the First Schedule to the Customs Tariff Act, 1975(51 of 1975).

7. When it comes to decide the rate of tax on Psyllium Seeds, the applicant has submitted that there are three entries relevant for the present application which are as under:

1. As per Notification No.10/2025-Central Tax (Rate) dated 17.09.2025, Entry No.87 (covering HSN 1211) which reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, **fresh or chilled**, exempts the product from GST.

2. As per Notification No.10/2025-Central Tax (Rate) dated 17.09.2025, Entry No.77 (covering HSN 12) reads as '**All goods of seed quality**' exempts the product from GST.

3. As per Notification No.09/2025-Central Tax (Rate) dated 17.09.2025, Entry No.71 (covering HSN 1211) reads as 'Plants and parts of plants (Including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered.' GST rate here is 5%.

8. We find that in order to decide whether rate of tax is "exempted" or "5%", the test of eligibility hinges on whether the goods supplied by applicant (not purchased by applicant) are "fresh or chilled" or "of seed quality" or "frozen or dried". We find that the applicant has detailed the entire process followed for obtaining Psyllium seeds in their submission starting with:

- (i) cultivation by farmers followed by
- (ii) harvesting of the plants,
- (iii) threshing of the plants in a thresher through which psyllium seeds are obtained,
- (iv) collecting and packing of seeds by farmers in PP bags,
- (v) transport of seeds to APMC mandis through tractors, carts or trucks,
- (vi) primary sale to APMC through auction in APMC mandis,
- (vii) procurement of psyllium seeds by APMC agent from farmers through APMC auctions in the same condition as brought by farmers,
- (viii) Storage of seeds in dry and ventilated godowns to prevent moisture damage where manual removal of visible foreign matter such as straw or dust, if required is done and no mechanical clearing, grading, or polishing is undertaken.
- (ix) Supply of seeds as received without drying, dehydration, freezing, grading, polishing, roasting, milling, crushing or any chemical treatment to the processing units. Husk separation from psyllium seeds is done mechanically by the processing units.

8.1 We find that the process mentioned by applicant is not relevant for the purpose of deciding the condition in which goods are supplied by applicant. The above referred processes are relevant only upto the stage of supply of goods by farmers to applicant (purchase of applicant) through APMC. Hence whether the above mentioned process involves drying or freezing etc, if of no significance after purchase of the goods by applicant because the question to be decided in this application is whether goods supplied by applicant at a later stage after purchase from farmers through APMC qualify as "fresh or chilled" or "frozen or dried" so as to apply rate of tax.

9. The applicant has further submitted that the Psyllium seeds (isabgol) from farmers will be obtained strictly through the APMC auction mechanism and will be procured in the same condition in which they are brought by farmers, without any intervention or alteration and after procurement, the applicant will store the psyllium seeds (isabgol) in dry and ventilated godowns to preserve their natural condition; that no artificial or intentional drying, no dehydration, no freezing and no processing of any kind will be undertaken at any stage by the applicant; that the psyllium seeds (isabgol) shall remain in the same natural form so harvested by the farmers, without any change or alteration, from the stage of procurement up to their supply to the processing unit; that processing of husk from the seeds will be carried out only by the processing units, where mechanical separation of

the husk from the seed takes place resulting in Psyllium (isabgol) husk, which is a processed product; that the husk is a processed product, whereas the seeds remain agricultural raw material; that psyllium seeds (isabgol) shall be traded exclusively as agricultural produce and shall be supplied only as raw material to processing units for further processing; that the seeds in the form proposed to be supplied by the applicant, shall have no direct consumable or therapeutic use and shall be marketed or sold as a finished product. The applicant has also submitted that Psyllium seeds (Isabgol) are plants or parts of plants (including seeds) used primarily in pharmacy as the seeds constitute the source material for extraction of Psyllium husk which is a recognized pharmaceutical and nutraceutical ingredient; that the term 'fresh' is not defined in GST law, however, fresh agricultural produce refers to goods supplied in the same state as harvested without undergoing any drying or freezing process and in the present case, no artificial drying or freezing process is carried out. Natural low moisture content is an inherent characteristic of Psyllium seeds and cannot be equated with 'dried' goods.

9.1 We find that applicant has emphasized that subject goods will be traded in the same form as procured by them from farmers. It is important to note that to be eligible for exemption from tax, the goods should be "fresh or chilled" at the time of supply by applicant. The applicant has declared that they will store the goods in dry ventilated godowns to preserve their natural condition and that no artificial or intentional drying etc. will be undertaken. We find that there is no information on record about the period of storage and in fact it can not be predicted, secondly when the goods will be stored in dry and ventilated godowns, undoubtedly the purpose is to dry them and so it amounts to "drying". By the time the goods are supplied by applicant, they are "dried".

10. The applicant has also made a reference to FAQ F.No.332/2/2017-TRU dated December, 2017, wherein it is mentioned that Isabgol seeds are classifiable under heading 1211, fresh Isabgol seeds attract NIL rate of GST, dried Isabgol seeds attract 5% GST & Isabgol husk falls under heading 1211 attract GST rate of 5%. The applicant has also referred to Circular No.163/19/2021-GST dated 06.10.2021 wherein clarification regarding GST rates and classification (goods) (based on the recommendation of the GST Council in its 45th meeting held on 17.09.2021 at Lucknow) has been provided. The representatives of the applicant have submitted a copy of the said circular during the course of personal hearing. They have also referred to para 3.2 of the said Circular stating that the process of drying is discussed in para 3.2. of Circular No.163/19/2021-GST dated 06.10.2021.

11. Since the rate of GST and the Notifications applicable to the Psyllium seeds supplied by the applicant is mainly based on whether the product is "fresh OR chilled" OR "frozen OR dried", we find it prudent to refer to Circular No.163/19/2021-GST dated 06.10.2021 wherein it has been discussed threadbare as to what a fresh product OR dried product OR frozen product means. We find that para-3 of the said Circular covers

"applicability of GST on fresh and dried fruits and nuts." Para 3.2 and 3.3 of the said Circular reads as under:

"3.2 At present, fresh nuts (almond, walnut, hazelnut, pistachio etc.) falling under heading 0801 and 0802 are exempt from GST, while dried nuts under these headings attract GST at the rate of 5%/12%. The general Explanatory Notes to chapter 08 mentions that this chapter covers fruit, nuts intended for human consumption. They may be fresh (including chilled), frozen (whether or not previously cooked by steaming or boiling in water or containing added sweetening matter) or dried (including dehydrated, evaporated or freeze-dried). Thus, HS chapter differentiates between fresh, frozen and dried fruits and nuts. Fresh fruit and nuts would thus cover fruit and nuts which are meant to be supplied in the state as plucked. They continue to be fresh even if chilled. However, fruit and nuts do not qualify as fresh, once frozen (cooked or otherwise), or intentionally dried to dehydrate including through sun drying, evaporation or freezing, for supply as dried fruits or nuts. It may be noted that in terms of note 3 to Chapter 8, dried fruits, even if partially re-hydrated, or subject to preservation say by moderate heat treatment, retain the character of dried fruits or dried nuts.

3.3. Therefore, exemption from GST to fresh fruits and nuts covers only such products which are not frozen or dried in any manner as stated above or otherwise processed. Supply of dried fruits and nuts, falling under heading 0801 and 0802 attract GST at the rate of 5%/12% as specified in the respective rate Schedules."

12. We find that the above para refers to fresh nuts falling under headings 0801 and 0802 and explains that fresh fruit and nuts would cover fruit and nuts which are meant to be **supplied in the state as plucked** and would continue to be fresh even if chilled. It is further mentioned therein that fruit and nuts do not qualify as fresh, once frozen (cooked or otherwise), or intentionally dried to dehydrate including through **sun drying**, evaporation or freezing, for supply as dried fruits or nuts. It is further mentioned therein that exemption from GST to fresh fruits and nuts covers only such products which are not frozen or dried in any manner as stated above or otherwise processed. Supply of dried fruits and nuts, falling under heading 0801 and 0802 attract GST at the rate of 5%/12% as specified in the respective rate Schedules. Since the rate of GST and the Notification in which the Psyllium seeds supplied by the applicant is mainly based on whether the product is fresh OR chilled OR frozen OR dried, we find that the aforementioned analogy would be applicable in toto in the present case.

13. From the submission of the applicant, we find that there is no justification supported by documentary evidences as to how long does it take during the period the goods are harvested by the farmer till the same are supplied by the applicant. It is universal fact that shelf life of agricultural produce is enhanced by drying and other processing and in the absence of evidence about the time duration as discussed above, it can not be accepted that the produce remains fresh and in the same condition in which they are brought by farmers to the APMC. The applicant has submitted that in established agricultural and commercial practice, there is no marketable product such

as 'Dried Isabgol seeds' or 'Frozen Isabgol seeds' in wholesale or retail trade, that Psyllium seeds (Isabgol) are traded as it is, after being harvested, in the same form (fresh form) without any further categorization. Hence, seeds supplied in natural, unprocessed form must be treated as fresh. We do not agree that for a product to be "dried" it should be labeled as "dried".

14. Since the product namely Psyllium seeds is an agricultural produce and the applicant is firmly of the view that their product is 'Fresh', it becomes pertinent to ascertain the meaning of 'fresh agricultural produce' in common parlance. In common parlance, 'fresh agricultural produce' refers to raw, unprocessed food items derived from farming, primarily including fresh fruits, vegetables, and root crops that have not been dried, frozen, or heavily processed. As per Oxford Learner's dictionary, 'fresh produce' refers to farm-grown food items that are recently picked or produced and have not been preserved, such as through freezing or canning. We find that there is nothing on record to establish that the subject goods reach the APMC immediately after plucked or harvested and for how much time they are stored by the applicant before being supplied. It is a common practice that plant products are dried to increase their shelf life so that they can be consumed for a longer time as their life cycle in the market before consumption is not definite and certain. We further find that the applicant has relied on the clarification given in para 3.2 of the Circular No. 163/19/2021-GST dated 06.10.2021 to the present case, however, para 3.3 of the said circular clarifies that *"Therefore, exemption from GST to fresh fruits and nuts covers only such products which are not frozen or dried in any manner as stated above or otherwise processed"*. Emphasis is applied on the phrase "dried in any manner" and we find that as per the applicant, the psyllium seeds are stored in a dry ventilated place which renders them a dried character. Hence we do not agree that the subject goods can be considered as 'fresh' at the time of supply by applicant.

15. Now, since the applicant wants to know whether the Psyllium seeds are exempted or taxable, we will be required to refer to Notification No.09/2025-Central Tax (Rate) dated 17.09.2025 as well as Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 to ascertain the aspect of GST liability. Notification No.09/2025-Central Tax (Rate) dated 17.09.2025 reads as under:

GOVERNMENT OF INDIA

MINISTRY OF FINANCE

(DEPARTMENT OF REVENUE)

NOTIFICATION NO 9/2025-Central Tax (Rate)

New Delhi, the 17th September, 2025

In exercise of the powers conferred by sub-section (1) of section 9 and sub-section (5) of section 15 of the Central Goods and Services Tax Act, 2017 (12 of 2017), and in supersession of the notification of the Government of India in the Ministry of Finance (Department of Revenue), No. 01/2017-Central Tax (Rate), dated the 28th June, 2017

published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), vide number G.S.R. 673(E), dated the 28th June, 2017, except as respects things done or omitted to be done before such supersession, the Central Government, on the recommendations of the Council, **hereby notifies the rate of central tax of-**

(i) 2.5 per cent. in respect of goods specified in Schedule I; (ii) 9 per cent. in respect of goods specified in Schedule II; (iii) 20 per cent. in respect of goods specified in Schedule III; (iv) 1.5 per cent. in respect of goods specified in Schedule IV; (v) 0.125 per cent. in respect of goods specified in Schedule V; (vi) 0.75 per cent. in respect of goods specified in Schedule VI, and (vii) 14 per cent. in respect of goods specified in Schedule VII,

appended to this notification (hereinafter referred to as the said Schedules), that shall be levied on intra-State supplies of goods, the description of which is specified in the corresponding entry in column (3) of the said Schedules, falling under the tariff item, sub-heading, heading or Chapter, as the case may be, as specified in the corresponding entry in column (2) of the said Schedules.

Schedule I – 2.5%

S. No.	Chapter/Heading/ Subheading/Tariff item	Description of goods
71	1211	Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or <u>dried</u> , whether or not cut, crushed or powdered.

16. On going through the aforementioned Notification, we find that there is only one entry in the said Notification i.e. Entry No.71 falling under Schedule I of Notification No.09/2025-Central Tax (Rate) covering heading 1211 which reads as "Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, frozen or dried, whether or not cut, crushed or powdered," wherein GST rate is 5% (2.5% CGST + 2.5% SGST). The Psyllium seeds are parts of plants (seeds) of a kind used in pharmacy i.e. manufacture of isabgol, the same is dried, hence the same is squarely covered under the ambit of Entry No.71 of the Schedule-I of Notification No.09/2025- Central Tax (Rate) dated 17.09.2025.

17. Next, we need to refer to Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 which reads as under:

GOVERNMENT OF INDIA

MINISTRY OF FINANCE

(DEPARTMENT OF REVENUE)

NOTIFICATION No. 10/2025-Central Tax (Rate)

New Delhi, the 17th September, 2025

G.S.R...-(E). - In exercise of the powers conferred by sub-section (1) of section 11 of the Central Goods and Services Tax Act, 2017 (12 of 2017), and in supersession of the notification of the Government of India in the Ministry of Finance (Department of Revenue), No. 02/2017-Central Tax (Rate), dated the 28th June, 2017 published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), vicle number G.S.R. 674(E), dated the 28th June, 2017, except as respects things done or ornitted to be done before such supersession, the Central Government, being satisfied that it is necessary in the public interest so to do, on the recommendations of the Council, hereby **exempts** intra-State supplies of goods, the description of which is specified in column (3) of the Schedule appended to this notification, falling under the tariff item, sub-heading, heading or Chapter, as the case may be, as specified in the corresponding entry in column (2) of the said Schedule, from the whole of the central tax leviable thereon under section 9 of the Central Goods and Services Tax Act, 2017 (12 of 2017).

SCHEDULE

S. No.	Chapter/Heading/ Subheading/Tariff Item	Description of goods
77	12	All goods of seed quality
87	1211	Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or chilled

18. We find that the aforementioned Notification covers a comprehensive list of products/items which are exempt from GST. On going through the aforementioned Notification, we find that there are two entries i.e. Entry No.77 which reads as "**All goods of seed quality**" covering Chapter 12 and the other is Entry No.87 covering heading 1211 and reads as "Plants and parts of plants (including seeds and fruits), of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, **fresh or chilled**". As discussed earlier, the product 'Psyllium seeds' is part of plant (seed) and is used in pharmacy for the production of 'Isabgol'. Moreover, the said seeds can not be termed as 'fresh' at the time of supply by applicant, as discussed in paras supra. Entry No.87 is a specific entry covering products of heading 1211 only and aptly covers 'Psyllium seeds' which are "fresh or chilled" only. Hence, we find and conclude that "Psyllium seeds" being dried as discussed above, are not covered under Entry No.87 of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 under NIL GST.

19. We also note, that the Advance Ruling No. GUJ/GAAR/R/2026/21 dated 29.05.2026 of the Gujarat Authority for Advance Ruling in the case of M/s Jigneshkumar Narayandas Patel (Trade Name: Akshar Traders), which has been referred by applicant

said to be based on similar material facts, holding that Psyllium Seeds (Isabgol) supplied in natural, raw and unprocessed form, as procured through APMC auctions directly from farmers, without undergoing drying, freezing, crushing or other processing, qualify as 'fresh' Isabgol seeds exempt to tax under Entry 87 (HSN 1211) of Notification No. 10/2025-Central Tax (Rate) dated 17.09.2025, can not be relied upon to form an opinion in this case as we do not have access to the facts of that case. As per section 103 of the CGST Act 2017, the above referred ruling does not have a binding effect.

20. In view of the foregoing facts, circumstances and provisions of the GST law, we pass the following ruling: -

RULING

Q.1. Whether Psyllium Seeds (Isabgol) supplied in their natural, raw and unprocessed form as procured through Agricultural Produce Market Committee (APMC) auctions directly from farmers, without undergoing any drying, freezing, crushing or other processing qualifies as "fresh" Isabgol seeds and are exempted under Entry 87 (HSN 1211) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or "chilled"?

A.1. No, Psyllium Seeds (Isabgol) supplied by the applicant can not be said to qualify as "fresh" Isabgol seeds and are not exempted under Entry 87 (HSN 1211) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025 as "Plants and parts of plants (including seeds and fruits) of a kind used primarily in perfumery, in pharmacy or for insecticidal, fungicidal or similar purpose, fresh or "chilled." The same are liable to tax @ 5% under Not. No. 09/2025-CT dt 17.09.2025.

Q.2. Alternatively, whether Psyllium Seeds (Isabgol) as discussed above qualifies as "goods of seed quality" and are exempt from GST under Entry 77 (HSN 12) of Notification No.10/2025-Central Tax (Rate) dated 17.09.2025?

A.2. No, in view of answer to Question 1.

B
27/07/2026
(Mahipal Singh)
MEMBER
CENTRAL TAX



27/07/2026
(Dr. Akhedan Charan)
MEMBER
STATE TAX

F. No. AAR/SF/2026-27/378-383

Date: 27.07.2026

SPEED POST

M/s SURENDRA BUCHA,
WARD N 29, JORAWARPURA,
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Copy to: -

1. The Chief Commissioner, CGST and Central Excise (Jaipur Zone), NCRB, Statue Circle, Jaipur, Rajasthan-302005.
2. The Chief Commissioner, State Tax, Kar Bhawan, Bhawani Singh Road, Ambedkar Circle, C-Scheme, Jaipur-302005.
3. The Commissioner, CGST and Central Excise, JODHPUR, Rajasthan.
4. The Assistant Commissioner, CGST Division- BIKANER RURAL, BIKANER
5. The Assistant Commissioner, State Tax, Circle-D, ZONE- BIKANER, BIKANER Rajasthan